



United States
of America

Congressional Record

PROCEEDINGS AND DEBATES OF THE 117th CONGRESS, SECOND SESSION

Vol. 168

WASHINGTON, TUESDAY, DECEMBER 27, 2022

No. 202

House of Representatives

The House met at noon and was called to order by the Speaker pro tempore (Mr. MFUME).

DESIGNATION OF THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore laid before the House the following communication from the Speaker:

WASHINGTON, DC,
December 27, 2022.

I hereby appoint the Honorable KWEISI MFUME to act as Speaker pro tempore on this day.

NANCY PELOSI,
Speaker of the House of Representatives.

PRAYER

The Reverend Margaret Grun Kibben offered the following prayer:

Holy God, we pray to You, giving thanks for all those whose lives You have graced us to encounter. Friends and family, stranger and neighbor, co-workers and colleagues, each by Your magnificent orchestration have been brought into our lives. We give thanks to You for Your divine work in our lives, allowing us to be edified, comforted, upheld, and inspired by their love and counsel, their reassurances, and their challenges.

With each of these people in mind, their faces before us, their presence around us, their lives impacting ours, we pray to You, our God, that each of us would be worthy of the part You have called us to play in Your eternal plan.

By Your power, may our lives bring to fruition Your every desire for goodness. May our every deed be prompted by our faith in You.

We pray this in Your name, that You would be glorified through us this day. Amen.

THE JOURNAL

The SPEAKER pro tempore. Pursuant to section 6 of House Resolution

1529, the Journal of the last day's proceedings is approved.

PLEDGE OF ALLEGIANCE

The SPEAKER pro tempore led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

APPOINTMENT OF INDIVIDUALS TO THE UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW COMMISSION

The SPEAKER pro tempore. The Chair announces the Speaker's appointment, pursuant to section 1238(b)(3) of the Floyd D. Spence National Defense Authorization Act for Fiscal Year 2001 (22 U.S.C. 7002), as amended, and the order of the House of January 4, 2021, of the following individuals on the part of the House to the United States-China Economic and Security Review Commission for a term expiring on December 31, 2024:

Mr. Michael Wessel, Falls Church, Virginia

Ms. Reva B. Price, Chevy Chase, Maryland

COMMUNICATION FROM THE SERGEANT AT ARMS

The SPEAKER pro tempore laid before the House the following communication from the Sergeant at Arms of the House of Representatives:

HOUSE OF REPRESENTATIVES,
Washington, DC, December 20, 2022.

Hon. NANCY PELOSI,
Speaker, House of Representatives,
Washington, DC.

DEAR MADAM SPEAKER: Pursuant to section 3(s) of House Resolution 8, following consultation with the Office of Attending Physician, I write to provide you further notification that the public health emergency due to

the novel coronavirus SARS-CoV-2 remains in effect.

Sincerely,

WILLIAM J. WALKER,
Sergeant at Arms.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. The Chair announces the extension, pursuant to section 3 of House Resolution 8 and effective December 26th, 2022, of the "covered period" designated on January 4, 2021.

ADJOURNMENT

The SPEAKER pro tempore. Pursuant to section 1 of House Resolution 1230, the House stands adjourned until 9 a.m. on Friday, December 30, 2022.

Thereupon (at 12 o'clock and 4 minutes p.m.), under its previous order, the House adjourned until Friday, December 30, 2022, at 9 a.m.

EXECUTIVE COMMUNICATIONS, ETC.

Under clause 2 of rule XIV, executive communications were taken from the Speaker's table and referred as follows:

EC-6209. A letter from the Chairman, Farm Credit System Insurance Corporation, transmitting the Corporation's annual report for calendar year 2021; to the Committee on Agriculture.

EC-6210. A letter from the Under Secretary, Personnel and Readiness, Department of Defense, transmitting the Evaluation of the TRICARE Program: Fiscal Year 2022 Report to Congress; to the Committee on Armed Services.

EC-6211. A letter from the Assistant Secretary for Legislation, Department of Health and Human Services, transmitting a report titled "Health Profession Opportunity Grants; Third Report to Congress", pursuant to 42 U.S.C. 1397g(a)(3)(C); Aug. 14, 1935, ch. 531, title XX, Sec. 2008 (as amended by Public Law 111-148, Sec. 5507(a)); (124 Stat. 663); to the Committee on Energy and Commerce.

EC-6212. A letter from the Assistant Secretary for Legislation, Department of Health and Human Services, transmitting a report titled "National Plan to Address Alzheimer's

□ This symbol represents the time of day during the House proceedings, e.g., □ 1407 is 2:07 p.m.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.



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Disease: 2022 Update”, pursuant to 42 U.S.C. 11225(g); Public Law 111-375, Sec. 2(g); (124 Stat. 4102); to the Committee on Energy and Commerce.

EC-6213. A letter from the Assistant Secretary for Legislation, Department of Health and Human Services, transmitting a report titled “Report on the Affordability of Insulin”, pursuant to Public Law 116-283, Sec. 10004(2); (134 Stat. 4865); to the Committee on Energy and Commerce.

EC-6214. A letter from the Section Chief, Diversion Control Division, Drug Enforcement Administration, Department of Justice, transmitting the Department’s final rule—Default Provisions for Hearing Proceedings Relating to the Revocation, Suspension, or Denial of a Registration [Docket No.: DEA-438] (RIN: 1117-AB36) received December 20, 2022, pursuant to 5 U.S.C. 801(a)(1)(A); Public Law 104-121, Sec. 251; (110 Stat. 868); to the Committee on Energy and Commerce.

EC-6215. A letter from the Assistant Secretary, Bureau of Legislative Affairs, Department of State, transmitting a report titled “Implementation of Executive Order 12938 Concerning the Proliferation of Weapons of Mass Destruction”, pursuant to 50 U.S.C. 1641(c); Public Law 94-412, Sec. 401(c); (90 Stat. 1257); to the Committee on Foreign Affairs.

EC-6216. A letter from the Assistant Legal Adviser, Office of Treaty Affairs, Department of State, transmitting a report concerning international agreements other than treaties entered into by the United States to be transmitted to the Congress within the sixty-day period specified in the Case-Zablocki Act, pursuant to 1 U.S.C. 112b(a); Public Law 92-403, Sec. 1(a) (as amended by Public Law 108-458, Sec. 7121(b)); (118 Stat. 3807); to the Committee on Foreign Affairs.

EC-6217. A letter from the Assistant Secretary, Bureau of Legislative Affairs, Department of State, transmitting a Memorandum of Justification; to the Committee on Foreign Affairs.

EC-6218. A letter from the Assistant Secretary, Bureau of Legislative Affairs, Department of State, transmitting a Determination under Sec. 506(a)(1) of the Foreign Assistance Act of 1961; to the Committee on Foreign Affairs.

EC-6219. A letter from the Federal Co-Chair, Denali Commission, transmitting the Commission’s Office of Inspector General Semiannual Report to Congress, Sec. 5(b) of the Inspector General Act of 1978; to the Committee on Oversight and Reform.

EC-6220. A letter from the Officer for Civil Rights and Civil Liberties, Department of Homeland Security, transmitting the Department’s Office for Civil Rights and Civil Liberties Fiscal Year 2021 Annual Report to Congress, pursuant to 6 U.S.C. 345(b); Public Law 107-296, Sec. 705; (116 Stat. 2219); to the Committee on Oversight and Reform.

EC-6221. A letter from the Secretary, Department of the Treasury, transmitting an update on the steps the Treasury has been required to effectively implement the American Rescue Plan; to the Committee on Oversight and Reform.

EC-6222. A letter from the Inspector General, U.S. House of Representatives, transmitting the results of the audit of the United States House of Representatives’ annual financial statements for the fiscal year ended September 30, 2021; to the Committee on House Administration.

EC-6223. A letter from the Deputy Chief, National Forest System, Department of Agriculture, transmitting the Boundary Description and Final Map South Fork Clackamas Wild and Scenic River, pursuant to 16 U.S.C. 1274(b); Public Law 90-542, Sec. 3(b) (as amended by Public Law 100-534, Sec. 501); (102 Stat. 2708); to the Committee on Natural Resources.

EC-6224. A letter from the Management and Program Analyst, FAA, Department of Transportation, transmitting the Depart-

ment’s final rule—Airworthiness Directives; BAE Systems (Operations) Limited Airplanes [Docket No.: FAA-2022-1053; Project Identifier MCAI-2022-00200-T; Amendment 39-22234; AD 2022-23-07] (RIN: 2120-AA64) received December 20, 2022, pursuant to 5 U.S.C. 801(a)(1)(A); Public Law 104-121, Sec. 251; (110 Stat. 868); to the Committee on Transportation and Infrastructure.

EC-6225. A letter from the Management and Program Analyst, FAA, Department of Transportation, transmitting the Department’s final rule—Airworthiness Directives; The Boeing Company Airplanes [Docket No.: FAA-2022-0156; Project Identifier AD-2021-01474-T; Amendment 39-22237; AD 2022-23-10] (RIN: 2120-AA64) received December 20, 2022, pursuant to 5 U.S.C. 801(a)(1)(A); Public Law 104-121, Sec. 251; (110 Stat. 868); to the Committee on Transportation and Infrastructure.

EC-6226. A letter from the Management and Program Analyst, FAA, Department of Transportation, transmitting the Department’s final rule—Airworthiness Directives; The Boeing Company Airplanes [Docket No.: FAA-2022-0103; Project Identifier AD-2021-00977-T; Amendment 39-22238; AD 2022-23-11] (RIN: 2120-AA64) received December 20, 2022, pursuant to 5 U.S.C. 801(a)(1)(A); Public Law 104-121, Sec. 251; (110 Stat. 868); to the Committee on Transportation and Infrastructure.

EC-6227. A letter from the Management and Program Analyst, FAA, Department of Transportation, transmitting the Department’s final rule—Airworthiness Directives; The Boeing Company Airplanes [Docket No.: FAA-2022-1059; Project Identifier AD-2022-00204-T; Amendment 39-22239; AD 2022-23-12] (RIN: 2120-AA64) received December 20, 2022, pursuant to 5 U.S.C. 801(a)(1)(A); Public Law 104-121, Sec. 251; (110 Stat. 868); to the Committee on Transportation and Infrastructure.

EC-6228. A letter from the Inspector General, Office of the Inspector General, Department of Health and Human Services, transmitting a report titled “Medicare Part B Spending on Lab Tests Increased in 2021, Driven By Higher Volume of COVID-19 Tests, Genetic Tests, and Chemistry Tests”, pursuant to Public Law 113-93; jointly to the Committees on Energy and Commerce and Ways and Means.

EC-6229. A letter from the Executive Director, Office of Congressional Workplace Rights, transmitting the Biennial Report of the Board of Directors, pursuant by Sec. 102(b) of the Congressional Accountability Act; jointly to the Committees on House Administration and Education and Labor.

REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

Mr. SMITH of Washington: Committee on Armed Services. Report on the Activities of the Committee on Armed Services for the One Hundred Seventeenth Congress (Rept. 117-666). Referred to the Committee of the Whole House on the state of the Union.

PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XII, public bills and resolutions of the following titles were introduced and severally referred, as follows:

By Mr. CICILLINE (for himself and Mr. BUCK):

H.R. 9695. A bill to amend the Communications Act of 1934 to clarify section 230(c)(1) of

such Act, and for other purposes; to the Committee on Energy and Commerce.

By Mr. KHANNA:

H.R. 9696. A bill to direct the Secretary of Defense to provide certain resources to implement the Department of Defense policy on civilian harm in connection with United States military operations, and for other purposes; to the Committee on Armed Services.

By Mr. KHANNA:

H.R. 9697. A bill to prohibit the use of funds to provide United States military support for the Saudi-led military intervention in Yemen, and for other purposes; to the Committee on Armed Services.

By Mr. MFUME:

H.R. 9698. A bill to amend the Higher Education Act of 1965 to require institutions of higher education to create a venue-specific heat emergency action plan; to the Committee on Education and Labor.

By Mr. GOHMERT:

H. Res. 1532. A resolution impeaching Joseph R. Biden; to the Committee on the Judiciary.

CONSTITUTIONAL AUTHORITY STATEMENT

Pursuant to clause 7 of rule XII of the Rules of the House of Representatives, the following statements are submitted regarding the specific powers granted to Congress in the Constitution to enact the accompanying bill or joint resolution.

By Mr. CICILLINE:

H.R. 9695.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8

By Mr. KHANNA:

H.R. 9696.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8 of the Constitution gives Congress the power to make laws that are necessary and proper to carry out its enumerated powers.

By Mr. KHANNA:

H.R. 9697.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8 of the Constitution gives Congress the power to make laws that are necessary and proper to carry out its enumerated powers.

By Mr. MFUME:

H.R. 9698.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8 of the United States Constitution, which gives Congress the power to make all Laws which shall be necessary and proper for carrying into Execution the foregoing Powers, and all other Powers vested by this Constitution in the Government of the United States, or in any Department or Officer thereof.

ADDITIONAL SPONSORS

Under clause 7 of rule XII, sponsors were added to public bills and resolutions, as follows:

H.R. 4130. Mr. CARTER of Louisiana and Ms. BROWN of Ohio.



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Vol. 168

WASHINGTON, TUESDAY, DECEMBER 27, 2022

No. 202

Senate

The Senate met at 6 and 50 seconds p.m. and was called to order by the Honorable JON TESTER, a Senator from the State of Montana.

APPOINTMENT OF ACTING PRESIDENT PRO TEMPORE

The PRESIDING OFFICER. The Parliamentarian will please read a communication to the Senate from the President pro tempore (Mr. LEAHY).

The Parliamentarian read the following letter:

U.S. SENATE,
PRESIDENT PRO TEMPORE,
Washington, DC, December 27, 2022.

To the Senate:

Under the provisions of rule I, paragraph 3, of the Standing Rules of the Senate, I hereby appoint the Honorable JON TESTER, a Senator from the State of Montana, to perform the duties of the Chair.

PATRICK J. LEAHY,
President pro tempore.

Mr. TESTER thereupon assumed the Chair as Acting President pro tempore.

ADJOURNMENT UNTIL FRIDAY,
DECEMBER 30, 2022, AT 9:30 A.M.

The ACTING PRESIDENT pro tempore. Under the previous order, the Senate stands adjourned until 9:30 a.m. on Friday, December 30, 2022.

Thereupon, the Senate, at 6:01 and 31 seconds p.m., adjourned until Friday, December 30, 2022, at 9:30 a.m.

● This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



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EXTENSIONS OF REMARKS

PROVIDING FOR CONSIDERATION OF THE SENATE AMENDMENT TO HOUSE AMENDMENT TO SENATE AMENDMENT TO H.R. 2617, AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED AGENCIES APPROPRIATIONS ACT, 2023; RELATING TO CONSIDERATION OF SENATE AMENDMENT TO H.R. 4373, FURTHER ADDITIONAL CONTINUING APPROPRIATIONS AND EXTENSIONS ACT, 2023; RELATING TO CONSIDERATION OF SENATE AMENDMENTS TO H.R. 1082, SAM'S LAW; AND FOR OTHER PURPOSES

SPEECH OF

HON. RON ESTES

OF KANSAS

IN THE HOUSE OF REPRESENTATIVES

Friday, December 23, 2022

Mr. ESTES. Mr. Speaker, I rise today to thank Leader BRADY and Chairman NEAL for their yeoman-like work on SECURE 2.0. This has been a truly bipartisan and bicameral effort that will assist all Americans save more for their retirement for longer throughout their lives.

When SECURE 2.0 passed the House with overwhelming bipartisan support, it had multiple provisions I helped introduce, including an increase in RMD age, retirement matching for student loan repayment, and enhancing 403(b) plans.

As the House and Senate went through negotiations on this package, I was pleased to see that Unclaimed Savings Bonds was included, something that I have been working on since before I have been in Congress.

The U.S. Treasury is sitting on potentially billions of dollars in bonds which haven't been claimed—mostly because people don't know they or their parents or grandparents even own bonds. If given access to federal records and the dormant bonds, most states would be able to make it easy for people to look up if they own lost bonds and to reclaim ownership.

Approximately \$29.7 billion in savings bonds have reached final maturity and ceased to pay interest. While Treasury claims that only one percent of all matured savings bonds have not been redeemed, it's much more.

States already have programs in place to help their residents find lost or forgotten assets. It's a program that I'm passionate about, as I helped connect Kansans with their money and assets as Kansas State Treasurer for 6 years, fighting the U.S. Treasury tooth-and-nail the entire way.

While my standalone unclaimed savings bond bill required Treasury to provide states with the names, addresses, and serial numbers—the best way to make sure Americans are reconnected with their rightful property—the provision in this bill makes Treasury's providing of serial numbers optional.

I believe that this deliberate change is due to Treasury's failure to keep accurate records.

This crucial information is necessary, and Congress overwhelmingly intended for Treasury to provide it. I would like to make it clear that it is the intent of Congress that, where possible, states should be able to access the serial numbers of unclaimed savings bonds.

Inclusion of this provision is a positive step, but Americans won't see the full benefit until Treasury stops playing games with the savings bond program.

I would briefly like to touch on the underlying Omnibus bill. It is a shame that good legislation supported by Republicans and Democrats like SECURE 2.0 has been tucked into a 4,000-plus-page bill that nobody has read in total. It contains highly partisan and reckless spending throughout, which I fundamentally oppose.

I believe that last-minute legislation like this is a terrible way to run the greatest country in the world and I urge my colleagues to vote no.

HONORING THE RETIREMENT OF
RICHARD MILLER FROM THE
COMMITTEE ON EDUCATION AND
LABOR

HON. ROBERT C. "BOBBY" SCOTT

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, December 27, 2022

Mr. SCOTT of Virginia. Madam Speaker, I rise to thank Richard Miller and honor his public service as the Director of Labor Policy for the Committee on Education and Labor.

When people describe Richard, the sentiments range from "true and tireless champion of working people", "an expert on any topic relating to workers", to "unparalleled knowledge of the issues impacting workers". Folks have called him charismatic, meticulous, dedicated, committed.

Prior to working for Congress, he helped workers organize for labor rights and battle union busting campaigns from coast to coast and from north to south. Through his work for the Oil, Chemical & Atomic Workers International Union, and its successor Paper, Allied-Industrial, Chemical and Energy Workers Union, he led advocacy efforts to enact an occupational illness compensation program for defense nuclear workers (Energy Employees Occupational Illness Compensation Program Act (EEOICPA)); protect union rights and pension security; fund hazardous waste worker training programs; enact a defense nuclear worker "conversion" and medical screening law; secure a moratorium on the sale of radioactively contaminated metals into unrestricted commerce; and authorize and secure funding for U.S. Chemical Safety and Hazard Investigations Board (CSB).

Since its enactment in 2000, EEOICPA has provided benefits to approximately 100,000 nuclear weapons complex workers (or their survivors) for diseases arising from exposure to radiation, beryllium and silica. As the Representative of the 3rd Congressional District of

Virginia, which is home to the Nation's largest private shipyard, the Committee pressed the Occupational Safety and Health Administration (OSHA) to expand a proposed beryllium rule to include protections for shipyard workers—particularly those around abrasive blasting. Richard led the Committee's effort, in conjunction with the Steelworkers union, to ultimately secure enforceable protections for our nation's maritime workers from exposure to this ultra-toxic element.

Beginning in 2007, Richard joined on the Committee on Energy and Commerce, investigating regulatory gaps in energy futures and derivatives markets; the Department of Energy's (DOE) program to reprocess spent nuclear fuel; price manipulation schemes in propane markets; crude oil pipeline safety; and DOE's sole-source contracting and nuclear non-proliferation programs.

In 2009, Richard came to the Committee on Education and Labor under then Chairman George Miller (no relation) and worked under my leadership for nearly eight years. Richard conducted investigations on the Upper Big Branch coal mine disaster; the performance of the Chemical Safety Board's investigations; contested case backlogs before the Federal Mine Safety & Health Review Commission; mismanaged state OSHA programs; the Department of Labor's Whistleblower Protection Program and Black Lung Benefits program, and administration proposals to cut federal workers' compensation benefits.

Richard maintained a focus on international labor rights by supporting the Speaker's Congressional Monitoring Group on the U.S.-Colombia Labor Action Plan and the bi-cameral working group on safety and labor rights in Bangladesh. Following the repeated fires and industrial disasters killing workers in that country's garment industry, and a government largely unresponsive to labor rights violations, Richard led Committee efforts to enact funding for global labor rights programs and to elevate labor rights as a priority for U.S. diplomacy with Bangladesh, while assisting Bangladeshi labor rights advocates in communicating their concerns to Congress.

As part of his work for the Committee, he has drafted bills to strengthen the Occupational Safety & Health Act, the Federal Mine Safety and Health Act, the Black Lung Benefits Act, the Federal Employees' Compensation Act (FECA). As a corollary, he led efforts to beat back three-efforts over six years to cut FECA benefit levels. As part of the American Rescue Plan Act, Richard led Committee efforts to ensure front-line workers in VA hospitals, airports, post offices, law enforcement and meat plant inspectors were able to secure workers' compensation for COVID-19 without having to meet an insurmountable burden of proof.

He has worked to stabilize the black lung benefits program by extending the black lung excise tax, reducing backlogs in adjudicating claims, driving reforms in coal operator self-insurance, and rebuilding the black lung clinics program to ensure miners receive pulmonary

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Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.

rehabilitation and claims assistance they need. Richard even managed to convince me to go several thousand feet underground to visit a coal mine and assess its safety features. And in typical fashion, Richard was quick to ensure the invitation of one of my Republican colleagues to join in this venture.

The Committee on Education & Labor will miss his wealth of knowledge and his enthusiasm for finding ways to improve the life of those workers who lack a voice but need one. We can always count on him to offer what he would call “an observation, not a criticism.”

In conclusion, Richard has led his professional life doing the “good trouble, necessary trouble” that Congressman John Lewis has called us to do. I know that I speak for the Committee in thanking him for his service to this House and the American People and wish him well in his retirement.

PROVIDING FOR CONSIDERATION OF THE SENATE AMENDMENT TO HOUSE AMENDMENT TO SENATE AMENDMENT TO H.R. 2617, AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED AGENCIES APPROPRIATIONS ACT, 2023; RELATING TO CONSIDERATION OF SENATE AMENDMENT TO H.R. 4373, FURTHER ADDITIONAL CONTINUING APPROPRIATIONS AND EXTENSIONS ACT, 2023; RELATING TO CONSIDERATION OF SENATE AMENDMENTS TO H.R. 1082, SAMI'S LAW; AND FOR OTHER PURPOSES

SPEECH OF

HON. SUZANNE BONAMICI

OF OREGON

IN THE HOUSE OF REPRESENTATIVES

Friday, December 23, 2022

Ms. BONAMICI. Mr. Speaker, I rise today in support of the Fiscal Year 2023 Omnibus Appropriations Bill.

One of the most basic and important responsibilities of Congress is to keep the government funded and operating, and it is our obligation to spend taxpayer money wisely. A budget is a statement of values and priorities, and this budget focuses on helping hard-working families get ahead, supporting vulnerable populations at home and abroad, and growing the economy.

This bipartisan bill invests in affordable child care, helps to address the climate crisis, increases the maximum Pell Grant award by \$500, provides \$47 billion for the National Institutes of Health to help develop treatments and cures for chronic diseases, secures funding for manufacturing jobs created by the historic bipartisan Creating Helpful Incentives to Produce Semiconductors (CHIPS) and Science Act, serves veterans exposed to harmful chemicals by providing \$5 billion in mandatory funding under the Honoring our Promise to Address Comprehensive Toxics (PACT) Act, and includes nearly \$45 billion in emergency and humanitarian aid for Ukraine. The FY23 omnibus bill also includes the Pregnant Workers Fairness Act, which requires employers to give pregnant workers basic accommodations like an extra bathroom break and stool to sit on, preventing pregnant work-

ers from being discriminated against in the workplace.

This legislation includes several bills and investments I have fought for this Congress. The bill establishes a permanent, nationwide Summer Electronic Benefit Transfer (EBT) program to address food insecurity among children when school is out. As the Chair of Education and Labor Committee's Civil Rights and Human Services Subcommittee, I have been working on needed updates to our federal child nutrition programs. This is an important victory that builds on the successes of the Pandemic-EBT program and it will help prevent summer hunger. I have also been fighting for increases in funding to nutrition programs for seniors through the Older Americans Act, and I am grateful that this year's bill responds to increasing need amid growing demand and rising costs by including more funding for OAA Title III nutrition programs.

My Retirement Savings Lost and Found Act is enacted under this omnibus funding bill. These provisions will create an Office of the Retirement Savings Lost and Found to provide workers with tools to locate and manage accounts after leaving an employer. Tracking retirement savings accounts after leaving an employer can be extremely difficult, and many people lose access completely. The Retirement Savings Lost and Found Act will give workers tools to access and preserve their hard-earned savings.

Economic inflation caused by increased consumer demand, global supply chain disruptions, and the unprovoked invasion of Ukraine by Russia have shifted global markets and affected everyday costs. Higher prices are straining household budgets and depriving workers of the full benefits of our growing economy. I am pleased that this legislation includes a nearly \$2 billion increase for the Child Care and Development Block Grant program and an almost \$1 billion increase for Head Start. These long overdue investments follow my continued calls to improve the care economy for families and care workers, including in two letters I led that were signed by more than half of the Democratic Caucus. Additionally, this legislation will help families with rising energy costs by providing \$5 billion for the Low-Income Home Energy Assistance Program and expanding who can access the services of Community Action Agencies. Although these are needed investments to address housing affordability and childcare access, there is still much more we need to do, including extending the powerful, enhanced Child Tax Credit that House Democrats included in the American Rescue Plan and updating the Low-Income Housing Tax Credit to remove barriers to housing development.

Ocean acidification, harmful algal blooms (HABs), and hypoxia are significant threats to coastal communities, industries, and Tribes across the United States. The ocean is resilient, but we cannot afford to wait to take action. I am pleased that this legislation invests in the National Oceanic and Atmospheric Administration's (NOAA) Integrated Ocean Acidification Program to expand scientific research and monitoring of ocean acidification to identify risks and inform vulnerable communities, industries, and coastal and ocean managers of ways to prepare. The bill also includes harmful algal bloom and hypoxia research and monitoring investments through NOAA to strengthen research about environmental

stressors on our ocean and coastal resources and expand competitive research grants to study threats to ocean health. Although the bill does not include specific investments in blue carbon ecosystems, I will continue to advocate for natural climate solutions and appreciate the investments in improving the resilience of such ecosystems included in the Inflation Reduction Act and Bipartisan Infrastructure law.

The Pacific Northwest must also be ready for a potential Cascadia Subduction Zone earthquake and related tsunami, so I appreciate that this legislation contains funding for NOAA's Tsunami Warning Centers and for the National Tsunami Hazard Mitigation Program (NTHMP) to help prepare vulnerable communities in the event of a tsunami. Additionally, harnessing energy from waves, currents, and tides is an exciting frontier in the clean power sector, and I am pleased that this legislation includes funding for the Department of Energy's Water Power Technologies Office, which supports investments in hydropower, marine, and hydrokinetic energy technologies, including research at the Pacific Marine Energy Center in Oregon.

Education is one of the best investments our country can make. Every student in our country deserves access to a high-quality, well-rounded education, and this legislation makes investments in many important programs. I'm pleased that the omnibus legislation includes a more than \$70 million for the Institute of Education Sciences and encourages the pursuit of quick turnaround, high-reward projects to improve student achievement and advance education equity—language based on bipartisan legislation I introduced this year. Additionally, the legislation's \$1.38 billion investment in Title IV–A of the Every Student Succeeds Act will provide students with greater opportunities to receive an engaging, well-rounded education and support the development of safe, healthy, welcoming learning environments. I am also grateful that this year's federal budget continues the long, bipartisan recognition of the importance of the arts and humanities by providing \$207 million each for the National Endowment for the Arts (NEA) and the National Endowment for the Humanities (NEH). The NEA was instrumental in supporting local arts organizations during the height of the pandemic, and this additional funding will allow it to foster greater creativity and promote equity in the arts around the country.

Additionally, I secured more than \$35 million in Community Project Funding for 15 projects in NW Oregon that will make our communities stronger and create new opportunities for families and workers. Addressing the climate crisis and expanding access to affordable housing are top priorities in my work, and these projects reflect my commitment to putting forward real solutions to address the challenges we face. These projects will bolster the economy in Oregon by building more affordable housing, making our roads safer and more sustainable, supporting small businesses, enhancing workforce development to provide people the skills needed for advanced manufacturing and a good job, and promoting equity in foster care.

Notably missing from this end-of-year package is comprehensive immigration reform. Further inaction harms our communities and economy. Dreamers, essential workers like farmworkers, educators, and nurses, and

many more are stuck in our antiquated immigration system. Next year, I will continue fighting to secure the dignity of immigrants in our communities.

I would like to thank Chair DELAUNO and her staff for their tireless work to negotiate this important legislation, and I look forward to voting in favor.

PERSONAL EXPLANATION

HON. ZOE LOFGREN

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, December 27, 2022

Ms. LOFGREN. Madam Speaker, on December 22, 2022, I instructed via email communication that my proxy record a NAY vote on the passage of S. 3773. However, the proxy inadvertently voted different from my instructions on Roll Call No. 541, the passage of S. 3773. I was recorded as voting YEA, when I instructed a NAY vote.

PERSONAL EXPLANATION

HON. RITCHIE TORRES

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Tuesday, December 27, 2022

Mr. TORRES of New York. Madam Speaker, on Friday, December 23, 2022, I was not present in the House Chamber. Had I been present, I would have voted YEA on Roll Call No. 547.

EMMETT TILL AND MAMIE TILL-MOBLEY CONGRESSIONAL GOLD MEDAL ACT OF 2021

SPEECH OF

HON. SHEILA JACKSON LEE

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

Thursday, December 29, 2022

Ms. JACKSON LEE. Mr. Speaker, I rise in support of S. 450, Emmett Till and Mamie Till-Mobley Congressional Gold Medal Act of 2021 which will posthumously award a Congressional Gold Medal in commemoration of Emmett Till and Mamie Till-Mobley. After which, the medal will be given to the National Museum of African American History and Culture.

I loudly applaud and support the Emmett Till and Mamie Till-Mobley Congressional Gold Medal Act of 2021. The passage of this legislation is long overdue and today is a monumental day for the United States of America.

This bill, the Emmett Till and Mamie Till-Mobley Congressional Gold Medal Act of 2021, provides for the posthumous presentation of a Congressional Gold Medal in commemoration of Emmett Till and Mamie Till-Mobley.

After the award, the medal shall be given to the National Museum of African American History and Culture.

In January of 1900, Ida B. Wells gave a speech declaring that our country's national crime at the time was lynching.

Lynching was a terror tactic frequently used against African Americans in the Jim Crow

South. At the time, no colored man was safe from lynching if a white woman, no matter what her standing or motive, cares to charge him with insult or assault.

Unfortunately, many innocent adolescents like Emmett Till fell victim to these tortuous killings.

Emmett Till was brutally murdered on August 28, 1955, for allegedly flirting with a white woman four days earlier.

The white woman, her husband and brother, made Emmett carry a 75-pound cotton gin fan to the bank of the Tallahache River. They then forced Emmett to remove his clothes.

The 2 men began beating Emmett, nearly to death, gouged his eye out, shot him in the head and then threw his body into the river.

Despite malicious efforts from authorities to quickly bury Emmett's body, his mother, Mamie Bradley demanded it be sent back to Chicago.

Here is where she decided to invite media outlets to Emmett's funeral, left his casket open during the funeral, and let these media outlets show the world what racist murderers had done to her only son.

It is, of course, fitting, and proper that this legislation bears the name of Emmett Till and his mother, Mamie Till-Mobley. Till's slaying in 1955 and his mother's decision to have an open casket at his funeral, stirred the Nation's conscience and galvanized a generation of Americans to join the fight for equality.

Fast forward to 1998 in the small town of Jasper, Texas, three white men offered James Byrd, Jr. ride home.

The next morning James Byrd, Jr.'s body was found. He was beaten, chained to the back of a truck, had spray paint all over his face, and dragged alive until he was decapitated, all because of the color of his skin.

This was an act of unfathomable racist brutality.

On February 23, 2020, Ahmaud Arbery was fatally shot and killed by Travis McMichael and his father George McMichael. Ahmaud Arbery was jogging through his neighborhood, unarmed, and was tragically killed by the McMichaels who claim they thought he was a local burglar.

They followed him in their truck and eventually shot him as he struggled fighting Travis off.

Local law enforcement attempted to cover up the killing by telling Arbery's family that he had been killed while committing a crime and that the men who shot him would face no charges.

Luckily, footage of the incident was taken and this footage was widely shared.

Finally, after national outcry sparked activism, the McMichaels were arrested and charged, and convicted in the killing of Ahmaud Arbery and given a life sentence.

This tragedy was immediately characterized as yet another modern-day lynching.

More than 150 years since Reconstruction, some still try to utilize false narratives that dehumanize people of color suspected of crimes to legitimate their inhumane treatment.

Sadly, hundreds of thousands of people of color have been killed, and many of the killers, like those of Emmett himself, were never successfully prosecuted.

Over the past half century, the United States has made tremendous progress in overcoming the badges and vestiges of slavery. But this progress has been purchased at great cost.

The Emmett Till and Mamie Till-Mobley Congressional Gold Medal Act of 2021 will ensure that Emmett Till and Mamie Till-Mobley are properly honored for their sacrifice and commitment to equality and justice.

In doing so, this legislation will help move this Nation one step closer to fulfilling its promise that in America all men are created equal, that they are endowed by their Creator with certain unalienable Rights, that among these are Life, Liberty and the Pursuit of Happiness.

PROVIDING FOR CONSIDERATION OF THE SENATE AMENDMENT TO HOUSE AMENDMENT TO SENATE AMENDMENT TO H.R. 2617, AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED AGENCIES APPROPRIATIONS ACT, 2023; RELATING TO CONSIDERATION OF SENATE AMENDMENT TO H.R. 4373, FURTHER ADDITIONAL CONTINUING APPROPRIATIONS AND EXTENSIONS ACT, 2023; RELATING TO CONSIDERATION OF SENATE AMENDMENTS TO H.R. 1082, SAMI'S LAW; AND FOR OTHER PURPOSES

SPEECH OF

HON. ROBERT C. "BOBBY" SCOTT

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, December 23, 2022

Mr. SCOTT of Virginia. Mr. Speaker, I intend to vote yes on the end-of-year funding bill. However, I object to a provision added by the Senate to the Pregnant Workers Fairness Act (PWFA). The PWFA ensures that pregnant workers who work for employers with 15 or more employees have access to reasonable accommodations in the workplace for pregnancy, childbirth, and related medical conditions.

Pregnant workers are just as capable as their colleagues, but if they are denied reasonable accommodations, such as water or rest breaks, some workers face increased health risks including premature births, pregnancy complications, and even miscarriage. The purpose of the Pregnant Workers Fairness Act (PWFA) is to ensure that pregnant workers do not have to make the difficult choice between financial security and a safe and healthy pregnancy. Despite the purpose of the bill—which is to expand the accommodations for pregnancy, childbirth, or related medical conditions—language was added by the Senate that may undermine the bill's purpose.

When the Senate finally considered the PWFA on December 8, 2022, it was after languishing in that chamber for over one and one-half years. It should be noted that PWFA passed the House of Representatives by a vote of 315 to 101, on May 14, 2021, with over 230 organizations ranging from the business community to religious organizations and other groups. Not a single one of these organizations demanded language to exempt employers from providing accommodations to pregnant and other workers with related conditions on the basis of the religious views of the employers.

Moreover, when the Senate debated to take up the PWFA by unanimous consent consideration on December 8, 2022, the text of the bill did not contain the religious exemption language. Confidently, Senator CASEY of Pennsylvania declared that the bill “when it comes to a final vote, will have at least 60 votes in the Senate, if not more. I think it will be more than that.” During the debate, Senator TILLIS of North Carolina objected to the unanimous consent consideration of PWFA because it “would give Federal bureaucrats at the EEOC authority to mandate that employers nationwide provide accommodations such as leave to obtain abortions on demand under the guise of a pregnancy-related condition.”

Senator CASSIDY of Louisiana rejected to that characterization of the bill and noted the support of the U.S. Conference of Catholic Bishops. Senator CASSIDY read into the record the position of the Catholic Bishops:

“We believe that [this] version of the bill, read in light of existing liberty protections, helps advance the [U.S. Conference of Catholic Bishops’] goal of ensuring that no woman ever feels forced to choose between her future and the life of her child while protecting the conscience rights and religious freedoms of employers.”

Senator CASSIDY went on to say that “the pro-life position is to make an accommodation for that woman who has those needs so she can safely carry the baby to term.” He further added that the PWFA passed the House with a bipartisan vote 315 and was adopted by the Senate HELP Committee with a bipartisan vote of 19–2, with the endorsement of the Chambers of Commerce and March of Dimes, among others.

When Senator TILLIS pressed for language regarding the religious entity exemption from section 702 of the Title VII of the Civil Rights Act of 1964 (Title VII), Senator CASSIDY stressed that the Conference of Catholic Bishops endorsed this bill because the Title VII exemption was untouched by the PWFA. Senator CASSIDY made clear that the bill does not touch Title VII’s exemptions which allows, “employers [pastors and ministers and Rabbis] to make employment decisions based on firmly held religious beliefs. This bill does not change this.”

And yet, just days before the funding of the government runs out, the Senate inserted a “Rule of Construction” which incorporates the religious entity exemption from Title VII, countering the very points made just days earlier. The lack of legal analysis and evaluation of this Rule of Construction has given me pause and there is concern that this “Rule of Construction”, may be interpreted to allow certain employers to deny pregnant workers reasonable accommodations based on the employers’ religious beliefs. I object to adding this religious exemption to this bill for a number of reasons.

First, this exemption is in direct contradiction with, and undermines the purpose of, the bill—by opening the door to discrimination against the very people we are trying to protect. When the House Education and Labor Committee marked up this bill on March 24, 2021, a similar amendment was offered by Mr. FULCHER of Idaho to exempt religious organizations from coverage under the bill. The amendment, which would have allowed religious organiza-

tions to deny workers reasonable accommodations under the law, was defeated by a vote of 20 Yeas and 27 Nays. Specifically, it was the position of the Committee that this very language would open the door to employers seeking religious exemption.

A witness testifying before the House Committee on Education and Labor, Dina Bakst, Co-Founder & Co-President from A Better Balance: The Work & Family Legal Center, testified that her organization had conducted a legal analysis of nearly 1,000 court cases invoking the Title VII religious exemption involving an employer objecting to providing pregnancy accommodations. Ms. Bakst said, “from a legal standpoint, inserting an exemption for religious employers is simply extraneous and unnecessary.” Further, Ms. Bakst testified that not only is the exemption “already unnecessary” but also that “ample escape hatches already exist for religious employers.” She added that “I would hope that most employers, especially those that are religious, would be amenable to providing such simple measures to their employees to safeguard their well-being.”

Second, I object to adding this exemption because it is unnecessary. Religious employers are already afforded significant protections to exercise their religious beliefs under Supreme Court precedent and various federal laws including, for example, the ministerial exception, which provides certain religious employers a constitutionally recognized exemption to federal antidiscrimination laws and applies to employees who preach and teach the employer’s religious tenets. Religious employers can also invoke the Religious Freedom Restoration Act of 1993, which requires that government action that substantially infringes on a person’s exercise of religion serve a compelling government interest and be the least restrictive means to achieve that interest.

Third, because the religious exemption language was hastily included in this bill by the Senate, there has not been any analysis for the record that examines the meaning and the long-term impact of its inclusion. For example, the “Rule of Construction” uses the term “religious employment,” but this term is not defined in the bill nor is it included in the text of Section 702 of Title VII, which means that it may be interpreted in multiple ways by religious employers and the courts regardless of intent. Additionally, while the existing Title VII religious exemption is reserved for religious discrimination and the hiring of “co-religionists,” the Rule of Construction provision now applies the Title VII exemption to PWFA’s requirements. It is unclear what the inclusion of such language pertaining to hiring means in a bill that is meant to require pregnancy-related accommodations. I am deeply concerned that it could mean that employers who qualify for the exemption are not required to accommodate pregnancy, childbirth, or related medical conditions, thereby authorizing a blanket exemption for religious employers. For example, would an employer now be able to use their religious viewpoint against a pregnant worker’s single parent status, “mixed-race” relationship, “mixed-religion” union, IVF treatment, or same-sex relationship, etc.?

My concern about the expansion of religious exemption to protective workplace discrimina-

tion and accommodation laws was underscored by the Supreme Court decision in the *Burwell v. Hobby Lobby, Inc.* case. In that decision, the Court concluded that a for-profit corporation could be considered a “person” under the Religious Freedom Restoration Act (RFRA) and therefore assert a religious objection to providing contraception coverage for their employees. In contrast, the religious exemption for qualifying employer under Title VII is narrow, afforded only to a “religious corporation, association, educational institution, or society,” and no court has ever upheld a for-profit organization to qualify for the exemption. Yet, in 2020, the Trump Administration finalized a rule for the Office of Federal Contract Compliance Programs opening the door to the religious exemption to some for-profits. Further, the EEOC under the Trump Administration approved, an updated Compliance Manual on Religious Discrimination attempts to stretch the exemption to some for-profits, noting that “Title VII case law has not definitely addressed whether a for-profit corporation that satisfies the other factors can constitute a religious corporation under Title VII.” By including the Rule of Construction in PWFA, we have injected uncertainty instead of affirming unequivocal protections for pregnant workers.

It is also unclear how the religious exemption will be interpreted when read in conjunction with Section 7 of the bill, which provides that PWFA does not invalidate or limit state or local laws that provide equal or greater protection for pregnancy, childbirth, or related medical conditions. Adding the religious exemption could undermine this principle and result in these workers having less protections under relevant state or local laws.

The fourth and final reason I object to this language is because just a year and a half ago, the House passed the PWFA, with a strong bipartisan vote of 315 Yeas to 101 Nays, without a religious exemption. The inclusion of this language by the Senate is unfortunate and, the repercussions may be felt by vulnerable workers we are supposed to protect. Put plainly, the continued expansion of religious exemption turns the purpose of the law on its head. Instead of the law protecting employees from discrimination and the lack of accommodations, these religious exemptions are being used as to protect the employer’s right to discriminate and deny basic accommodation. For these reasons, I strongly object to including a religious exemption under Section 7B, the Rule of Construction, in Pregnant Workers Fairness Act.

Moreover, I am disappointed that numerous proposals that I have long-championed—including the Child Abuse and Prevention and Treatment Act reauthorization, the Family Violence Prevention and Services Act reauthorization, the National Apprenticeship Act reauthorization, and a comprehensive Child Nutrition Reauthorization—have been left on the chopping block yet again. These proposals are among the many advanced under my leadership on the Education and Labor Committee that respond to the needs of America’s students, workers, and families. To omit these proposals and others from the omnibus appropriations bill is a disservice to the American people.

Daily Digest

Senate

Chamber Action

The Senate met at 6:00:50 p.m. in pro forma session, and adjourned at 6:01:31 p.m. until 9:30 a.m. on Friday, December 30, 2022.

Committee Meetings

No committee meetings were held.

House of Representatives

Chamber Action

Public Bills and Resolutions Introduced: 4 public bills, H.R. 9695–9698; and 1 resolution, H. Res. 1532 were introduced. **Page H10534**

Additional Cosponsors: **Page H10534**

Report Filed: A report was filed today as follows:

Committee on Armed Services. Report on the Activities of the Committee on Armed Services for the One Hundred Seventeenth Congress (H. Rept. 117–666). **Page H10534**

Speaker: Read a letter from the Speaker wherein she appointed Representative Mfume to act as Speaker pro tempore for today. **Page H10533**

United States-China Economic and Security Review Commission—Appointment: The Chair announced the Speaker's appointment of the following individuals on the part of the House to the United States-China Economic and Security Review Commission for a term expiring on December 31, 2024: Mr. Michael Wessel of Falls Church, Virginia; and Ms. Reva B. Price of Chevy Chase, Maryland. **Page H10533**

Communication from the Sergeant at Arms: The House received a communication from William J. Walker, Sergeant at Arms. Pursuant to section 3(s) of House Resolution 8, following consultation with the Office of Attending Physician, Mr. Walker notified the House that the public health emergency due

to the novel coronavirus SARS-CoV-2 remains in effect. **Page H10533**

Announcement by the Chair: The Chair announced the extension, pursuant to section 3 of House Resolution 8, and effective December 26, 2022, of the covered period designated on January 4, 2021. **Page H10533**

Quorum Calls—Votes: There were no Yea and Nay votes, and there were no Recorded votes. There were no quorum calls.

Adjournment: The House met at 12 p.m. and adjourned at 12:04 p.m.

Committee Meetings

No hearings were held.

Joint Meetings

No joint committee meetings were held.

COMMITTEE MEETINGS FOR FRIDAY, DECEMBER 30, 2022

(Committee meetings are open unless otherwise indicated)

Senate

No meetings/hearings scheduled.

House

No hearings are scheduled.

Next Meeting of the SENATE

9:30 a.m., Friday, December 30

Next Meeting of the HOUSE OF REPRESENTATIVES

9 a.m., Friday, December 30

Senate Chamber

Program for Friday: Senate will meet in pro forma session.

House Chamber

Program for Friday: House will meet in Pro Forma session at 9 a.m.

Extensions of Remarks, as inserted in this issue

HOUSE

Bonamici, Suzanne, Ore., E1360
Estes, Ron, Kans., E1359
Jackson Lee, Sheila, Tex., E1361
Lofgren, Zoe, Calif., E1361
Scott, Robert "Bobby", Va., E1359, E1361
Torres, Ritchie, N.Y., E1361



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